State – School for the Blind (Washington Federation of State Employees), Decision 11643 (PSRA, 2013)

#### STATE OF WASHINGTON

#### BEFORE THE PUBLIC EMPLOYMENT RELATIONS COMMISSION

STATE - SCHOOL FOR THE BLIND,

Employer.

VALDENE P. KNEISLY,

Complainant,

CASE 25380-U-13-6497

VS.

DECISION 11643 - PSRA

WASHINGTON FEDERATION OF STATE EMPLOYEES,

ORDER OF DISMISSAL

Respondent.

VALDENE P. KNEISLY,

Complainant,

CASE 25379-U-13-6496

VS.

DECISION 11644 - PSRA

STATE - SCHOOL FOR THE BLIND,

Respondent.

ORDER OF DISMISSAL

On January 7, 2013, Valdene P. Kneisly (Kneisly) filed complaints charging unfair labor practices with the Public Employment Relations Commission under Chapter 391-45 WAC, naming the Washington Federation of State Employees (union) and State – School for the Blind (employer) as respondents. The complaint against the union was docketed as Case 25380-U-13-6497 and the complaint against the employer as Case 25379-U-13-6496. The complaints were reviewed under WAC 391-45-110, and deficiency notices issued on January 14, 2013, indicated that it was not

At this stage of the proceedings, all of the facts alleged in the complaint are assumed to be true and provable. The question at hand is whether, as a matter of law, the complaint states a claim for relief available through unfair labor practice proceedings before the Public Employment Relations Commission.

possible to conclude that causes of action existed at that time. Kneisly was given a period of 21 days in which to file and serve amended complaints or face dismissal of the cases.

Kneisly filed additional information on February 8, 2013; the information was docketed as amended complaints. The Unfair Labor Practice Manager dismisses the amended complaints for failures to state causes of action.

# **DISCUSSION**

## Case 25380-U-13-6497 – complaint against the union

The allegations of the complaint concern union interference with employee rights against Kneisly. The deficiency notice pointed out the defects to the complaint.

One, the complaint does not contain numbered paragraphs as required by WAC 391-45-050, and the statements of facts is not clear and concise in conformity with WAC 391-45-050(2).

Two, the complaint alleges union interference based upon the union's actions in disciplinary proceedings by the employer against Kneisly, including the union's alleged refusal to file and pursue a grievance on her behalf. Although the union has a duty to fairly represent its members, the Commission does not assert jurisdiction in duty of fair representation matters arising out of the processing of grievances. Kneisly must pursue a remedy through internal union procedures or the courts.

# Case 25379-U-13-6496 – complaint against the employer

The allegations of the complaint concern employer interference with employee rights and discrimination against Kneisly. The deficiency notice pointed out the defects to the complaint.

One, the complaint does not contain numbered paragraphs as required by WAC 391-45-050 and does not conform to WAC 391-45-050(2). The statement of facts is not clear and concise, and

there is insufficient information related to certain dates of alleged violations, on the details of alleged employer actions as they relate to Kneisly's union activities, and on Kneisly's employment status and union activities.

Two, the complaint alleges violations of "8(a)1," apparently referring to the National Labor Relations Act (NLRA). The Commission has no jurisdiction over alleged violations of the NLRA. The employer is an agency of the State of Washington; the complaint is governed by the provisions of Chapter 41.80 RCW.

## **Amended Complaints**

The amended complaints were due on February 4, 2013. They apparently were mailed on February 4, and were received by the agency on February 8, 2013. The amendments were untimely under WAC 391-08-120. The amended complaints allege violations of Chapter 28B.52 RCW and Chapter 49.60 RCW. Those statutes pertain respectively to community college faculty and civil discrimination claims. Chapter 28B.52 does not apply to these cases, and the Commission has no jurisdiction over Chapter 49.60 RCW. The amended complaints are procedurally defective and do not cure the defects to the complaints.

The amended statements of facts are substantially the same as the statements of facts to the complaints. Regarding claims against the union, the amended statement of facts is not clear and concise, and the Commission does not assert jurisdiction over allegations of breaches of a union's duty of fair representation arising out of the processing of grievances. Regarding claims against the employer, the amended complaint does not provide facts showing that the employer took action against Kneisly in connection with or in retaliation for her union activities. The amended statement of facts provides insufficient information regarding the employer's alleged actions, and Kneisly's employment status and union activities.

NOW, THEREFORE, it is

## **ORDERED**

The complaints charging unfair labor practices in Cases 25379-U-13-6496 and 25380-U-13-6497 are DISMISSED for failures to state causes of action.

ISSUED at Olympia, Washington, this 19th day of February, 2013.

PUBLIC EMPLOYMENT, RELATIONS COMMISSION

DAVID I. GEDROSE, Unfair Labor Practice Manager

This will be the final order of the agency unless a notice of appeal is filed with the Commission under WAC 391-45-350.

# PERC STATE OF WASHINGTON

## PUBLIC EMPLOYMENT RELATIONS COMMISSION

112 HENRY STREET NE SUITE 300 PO BOX 40919 OLYMPIA, WASHINGTON 98504-0919 MARILYN GLENN SAYAN, CHAIRPERSON PAMELA G. BRADBURN, COMMISSIONER THOMAS W. McLANE, COMMISSIONER MIKE SELLARS, EXECUTIVE DIRECTOR

#### RECORD OF SERVICE - ISSUED 02/19/2013

The attached document identified as: DECISION 11643 - PSRA has been served by the Public Employment Relations Commission by deposit in the United States mail, on the date issued indicated above, postage prepaid, addressed to the parties and their representatives listed in the docket records of the Commission as indicated below:

PUBLIC EMPLOYMENT RELATIONS COMMISSION

CASE NUMBER:

25380-U-13-06497

FILED:

01/07/2013

FILED BY:

PARTY 2

DISPUTE: BAR UNIT: UN FAIR REP ALL EMPLOYEES

DETAILS:

Union

COMMENTS:

EMPLOYER:

STATE - SCHOOL FOR THE BLIND

ATTN:

RICK HALL

210 11TH AVE SW STE 331

PO BOX 43113

OLYMPIA, WA 98504-3113

Ph1: 360-725-5540

REP BY:

GINA COMEAU

OFFICE OF THE ATTORNEY GENERAL

7141 CLEANWATER DR SW

PO BOX 40145 OLYMPIA, WA 98504 Ph1: 360-664-4167

PARTY 2:

VALDENE KNEISLY

ATTN:

PO BOX 531

WASHOUGAL, WA 98671

Ph1: 360-566-3860

PARTY 3:

WA FED OF STATE EMPLOYEES

ATTN:

GLADYS BURBANK

1212 JEFFERSON ST SE STE 300

OLYMPIA, WA 98501-2332

Ph1: 800-562-6002 Ph2: 360-352-7603



# PUBLIC EMPLOYMENT RELATIONS COMMISSION

112 HENRY STREET NE SUITE 300 PO BOX 40919 OLYMPIA, WASHINGTON 98504-0919

MARILYN GLENN SAYAN, CHAIRPERSON PAMELA G. BRADBURN, COMMISSIONER THOMAS W. McLANE, COMMISSIONER MIKE SELLARS, EXECUTIVE DIRECTOR

#### RECORD OF SERVICE - ISSUED 02/19/2013

The attached document identified as: DECISION 11644 - PSRA has been served by the Public Employment Relations Commission by deposit in the United States mail, on the date issued indicated above, postage prepaid, addressed to the parties and their representatives listed in the docket records of the Commission as indicated below:

PUBLIC EMPLOYMENT RELATIONS

CASE NUMBER:

25379-U-13-06496

FILED:

01/07/2013

FILED BY:

PARTY 2

DISPUTE: BAR UNIT: ER MULTIPLE ULP

ALL EMPLOYEES

**DETAILS:** 

Employer

COMMENTS:

EMPLOYER:

STATE - SCHOOL FOR THE BLIND

ATTN:

RICK HALL

210 11TH AVE SW STE 331

PO BOX 43113

OLYMPIA, WA 98504-3113

Ph1: 360-725-5540

REP BY:

GINA COMEAU

OFFICE OF THE ATTORNEY GENERAL

7141 CLEANWATER DR SW

PO BOX 40145 OLYMPIA, WA 98504 Ph1: 360-664-4167

PARTY 2:

VALDENE KNEISLY

ATTN:

PO BOX 531

WASHOUGAL, WA 98671

Ph1: 360-566-3860