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IN THE TERRITORIAL COURT OF THE NORTHWEST TERRITORIES

IN THE MATTER OF:

HER MAJESTY THE QUEEN

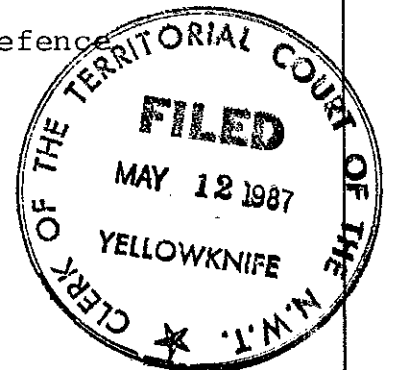
- and -

GORDON ANDREW HUNKE

Transcript of the Oral Reasons for Judgment delivered
by His Honour Deputy Judge R. A. Fowler, sitting at
Inuvik, in the Northwest Territories, on Monday,
March 16, A.D. 1987.

APPEARANCES:

MR. T. HUMPHRIES On behalf of the Crown
MS. J. LILLEGRAN On behalf of the Defence



1 THE COURT: Mr. Hunke was charged under Section 238(5) and
2 237(a) of the Criminal Code. The facts of the case are not
3 complicated, and the issue is easily focused. Basically, I
4 see the first issue as being whether or not the Defendant had
5 a reasonable excuse for refusing to comply with the demand
6 under Section 238(3) of the Criminal Code of Canada, and the
7 second issue is whether or not the doctrine against multiple
8 convictions applies to the two charges before the Court. The
9 second issue, I suppose, might readily have been framed in
10 whether or not the Crown had proved the essence of the impair-
11 ment under that section--and I'll make further remarks to
12 that a little later in my decision--but, the main issue is,
13 as I said, whether or not the doctrine against multiple
14 convictions applies.

15 The Defendant, Mr. Hunke, a resident of Inuvik in
16 the Northwest Territories, in driving his automobile from his
17 residence was involved in a motor vehicle accident. The acci-
18 dent occurred at approximately 11:30 p.m. on November 23, 1986,
19 upon a highway within the Town of Inuvik. A second motorist,
20 Mr. Omilgoitok, having stalled his vehicle on the driving
21 portion of this highway and being successful in getting it
22 re-started, was about to get underway when he was struck from
23 behind by the Defendant's vehicle. While very little damage
24 was done to Mr. Omilgoitok's vehicle, the Defendant's vehicle
25 received considerable damage, rendering it inoperable. At
26 the time of the accident, Mr. Omilgoitok's vehicle had its
27 motor running with its head lights and tail lights operating.

1 The vehicle, however, was not in motion, the weather at the
2 time was very cold--between minus 40 to minus 50 degrees
3 Celsius--such that exhaust fumes and human breath hung in the
4 air. There was no wind, and there were considerable patches
5 of ice fog along the highway, this roadway, so as to cause a
6 decrease in visibility where the fog lay. The Defendant est-
7 imates that he was driving at approximately, as he states,
8 40 kilometers an hour or 20 miles per hour, in that vicinity.

9 When Constables Chisholm and Streeter arrived at
10 the scene approximately five minutes after the accident,
11 Constable Chisholm determined the respective operators of the
12 motor vehicles involved in the accident. Constable Chisholm
13 stated that he noticed Mr. Hunke swaying in a circular motion
14 and shifting from one foot to another. You will recall that
15 while demonstrating this motion from the witness box, Const-
16 able Chisholm's indication was of a slow but discernable
17 circular motion of his torso. He then stated that the Defen-
18 dant has slurred speech, as if something was in his mouth.
19 He also noted that the Defendant's eyes were red and that, if
20 he stood very close to him, he could detect an odor of
21 alcohol. Constable Streeter testified as well that he ob-
22 served a smell of alcohol, slurred speech, bloodshot eyes,
23 glazed eyes, as well as dried saliva on the lips of the
24 Defendant.

25 Constable Chisholm then asked the Defendant if he
26 had been drinking, to which Mr. Hunke replied, "No." Const-
27 able Chisholm then requested the Defendant to get in the

1 police vehicle. The Defendant complied. Constable Chisholm
2 then testified that once in the warm police vehicle he could
3 then detect a very strong odor of alcohol on the breath of
4 the Defendant, whereupon he informed the Defendant he felt
5 the Defendant to be impaired. At 11:43 p.m. on the same date
6 Constable Chisholm read the breathalyzer demand to the Defen-
7 dant, along with his rights under the Charter, to which the
8 Defendant acknowledged his understanding. En route to the
9 R.C.M.P. detachment the Defendant asked Constable Streeter
10 about the penalty for not providing a sample. This infor-
11 mation was given to the Defendant along with a further
12 indication of his rights to legal counsel. The Defendant
13 attempted but was unable to contact a lawyer at any time
14 during his detention.

15 At approximately midnight the Defendant was turned
16 over to Constable Streeter, the breathalyzer operator, for
17 testing. Constable Chisholm went to the main office to do
18 some paperwork. When Constable Streeter, however, commenced
19 to prepare to give the tests, he discovered the breathalyzer,
20 Borkenstein Model 900A, instrument was inoperable. He stated,
21 "I checked the connections. The plug was in. I couldn't
22 understand why it was not working." He then commenced, to
23 use his own words, "poking about" to see if he could deter-
24 mine and fix the problem. He stated there was no power to
25 the instrument, none of the operating lights were on, and the
26 instrument is normally always left on. He further stated
27 that "the temperature gauge was well out of its range

1 increments." Constable Streeter stated in his evidence that
2 he was a qualified operator and was familiar with the breath-
3 alyzer instrument. He stated that the instrument must have
4 electricity to operate. The test ampules as well as the
5 cylinder and piston must be at an operating temperature be-
6 tween 47 and 53 degrees Celsius, which is well above room
7 temperature. The breathalyzer, he stated, must be brought to
8 this temperature and, depending on the room temperature,
9 takes from a half to one hour to get there. Constable
10 Streeter further testified that during this time the Defen-
11 dant was in his presence, three to four feet away, observing
12 him, asking him what was wrong with the breathalyzer, why
13 wasn't it working, and what he--Streeter--was doing. Const-
14 able Streeter stated, "He was asking me a barrage of
15 questions." "He may well have asked me about my qualifica-
16 tions. He asked, 'Are you qualified to work on it?'" And
17 Streeter stated, "I told him there was no power, and I'm
18 trying to fix it." Constable Streeter states that "the
19 questions continued, so I ignored him. I wanted to concen-
20 trate on the machine." Then he says, "I told him to shut up
21 and sit down and not to bother me." Constable Streeter
22 states, "I was concerned he may approach the breathalyzer."

23 Constable Streeter then testified that when Const-
24 able Chisholm returned some three to four minutes later that
25 he told Constable Chisholm to remove the Defendant from the
26 room. Constable Streeter then continued his search for the
27 problem and was joined by Constable McDonald who, according

1 to the evidence of Constable Streeter, went to the fuse box
2 and fiddled around with the breakers. Apparently there had
3 been a power outage at around 5:00 p.m. the same day, and
4 there was some indication that this may have been the cause
5 of the malfunction of the breathalyzer. In any event, the
6 breathalyzer began to work again. The lights came on, and
7 according to Constable Streeter he was satisfied the problem
8 was solved. He states that he observed the temperature in-
9 creasing and waited for it to warm to the standard operating
10 temperature. He states that this took from 12:05 a.m. to
11 12:45 a.m. He further stated that in between times he went
12 to where Constable Chisholm and the Defendant were and said
13 that the problem was solved and that at 12:45 he told Const-
14 able Chisholm the breathalyzer was ready and to bring the
15 Defendant in.

16 Constable Streeter testified that he had asked the
17 Defendant for a breath sample, and he said that the Defendant
18 said that "he wouldn't blow unless he saw my papers allowing
19 me to fix the breathalyzer"--this is Constable Streeter
20 speaking. Constable Streeter said that he had told the
21 Defendant that he was required to provide breath samples or
22 it would be a criminal offence and that the Defendant replied,
23 "No," he was not going to blow. Constable Streeter further
24 testified that after the Defendant left the breathalyzer, he--
25 Streeter--ran an S.A.S. test, a standard alcohol solution
26 test, on the breathalyzer and found the instrument to be
27 working properly. This was not done in the presence of the

1 Defendant, nor was the Defendant present when Constable
2 McDonald was fiddling with the fuses.

3 The evidence of the Defendant is consistent with
4 that of the Crown's case as it relates to the happenings in
5 the breathalyzer room. The Defendant says Constable Streeter
6 noticed something wrong with the machine and he began looking
7 inside of it. The Defendant testified that the police officer
8 officer has his hands inside a little door on the machine,
9 and he could see wires there. When the Defendant began
10 asking questions, according to Mr. Hunke, the police officer
11 had another police officer take him out of the room. He was
12 told a short time after that the problem was found, and the
13 instrument would be ready in five to ten minutes. However,
14 it was another 45 minutes to an hour, according to the
15 Defendant, before he was presented to the breathalyzer
16 machine again. The Defendant once again asked the police
17 officer if he was qualified to repair the breathalyzer and
18 testified that in response the police officer stated that he
19 was trained to give the breathalyzer tests. The Defendant
20 then testified that, "I said I refuse to blow in that machine
21 because I felt they were tampering with it." There was only
22 one machine.

23 On cross-examination, the Defendant again stated,
24 "I refused to blow because it was not working correctly. I
25 said I refused to blow in that particular machine due to the
26 fact he was fooling around with it."

27 The question then to be decided at this point is

1 whether or not the Defendant has a reasonable excuse to re-
2 fuse to give such breath samples as per Section 238(5) of the
3 Criminal Code, which states:

4 238(5) Everyone commits an offence who without
5 reasonable excuse fails or refuses to comply
6 with a demand made to him by a peace officer
7 under this section.

8 In determine what is a reasonable excuse, the case law is
9 clear that the test to be applied is an objective test, not a
10 subjective one. In R. v. Skwark, 1983, 3 W.W.R., p91 at
11 p93, Mr. Justice MacDonald of the Saskatchewan Court of Appeal
12 quoting from the trial judge's reference to R. v. Hill, May
13 9, 1974, Saskatchewan Court of Appeal, unreported case,
14 states:

15 The Court held that what amounts to a reason-
16 able excuse is an objective test and that the
17 onus is on the accused to prove by a prepond-
18 erance of probabilities that he had a reason-
19 able excuse.

20 In R. v. Crosthwaite, 1980, 52 C.C.C. 2d, p129 at p139, Mr.
21 Justice Pigeon also used the objective test analysis in deter-
22 mining what might be considered evidence to the contrary to
23 assist an accused in negating the breathalyzer readings once
24 taken. He states:

25 Mere possibility of some inaccuracy will not
26 assist the accused. What is necessary to
27 furnish evidence to the contrary is some
evidence which would tend to show an inaccur-
acy in the breathalyzer or in the manner of
its operation on the occasion in question of
such a degree and nature that it could effect
the result of the analysis to the extent that
it would leave a doubt as to the blood-alcohol
content of the accused person being over the
allowable maximum. (The emphasis is mine.)

1 In R. v. Phinney, 1980, 49 C.C.C. 2d, p81 at p102,
2 Mr. Justice MacDonald of the Nova Scotia Court of Appeal
3 stated:

4 In my view, an excuse is not reasonable that
5 based on subjective evidence, delusion, un-
6 reason, self-deception, deceit or some act
7 done by the accused between the time of his
8 detention and when the technician is ready to
9 perform the test, i.e., consuming alcohol."

10 In the Phinney case, Mr. Justice Hart lists a number of in-
11 stances which would support a reasonable excuse defence, such
12 as medical grounds, mental grounds, denial of right to
13 counsel in private, unreasonable inconvenience, no reasonable
14 probable grounds, breathalyzer machine not working. On this
15 final condition, he states:

16 If the suspected person is taken to a machine
17 for a test and that machine is not able to
18 give an accurate reading of the amount of
19 alcohol in the blood of the accused, I can see
20 no purpose in administering the test, and if
21 the police officer should insist the suspected
22 person would have a "reasonable excuse" for re-
23 fusing. I do not accept the argument that the
24 accused should take the test and then establish
25 later before the Court that the machine was not
26 accurate, but prefer the reasoning of Cavanagh,
27 J.A., in the Campbell case, supra. The taking
of such a test not only puts the accused in jeo-
pardy in connection with any subsequent criminal
trial, but also may be used in civil proceedings
claiming damages as a result of accidents. It
may be very difficult a year or so after the
event to establish that the machine was not
functioning properly and that the reading did not
properly show the alcoholic content of the sus-
pects blood. Before such an excuse is accepted,
however, it must refer to a particular machine
and not to a breathalyzer generally, since it is
an approved instrument acceptable to Parliament.
Furthermore, the knowledge that the instrument
was not working properly would have to be based
upon a firm foundation sufficient to raise in
the mind of an ordinary, reasonable layman a

1 fear that the performance of the test would be
2 of little or no use to the prosecution and
3 might cause unnecessary inconvenience or harm
4 to him in the future.

Mr. Justice MacDonald, at page 103, of the same case states:

5 It is my opinion that if the objective evidence
6 makes it clear to the recipient of a breath-
7 analyzer demand that the machine is not
8 functioning properly then he has a reasonable
9 excuse to refuse to provide a sample of his
10 breath that might not be properly analyzed.

11 It is clear from the evidence in the instant case
12 that the breathalyzer instrument was not working properly
13 when it was presented to the accused in the first instance.
14 It is also abundantly clear that the operator, Constable
15 Streeter, nor any other person present had any idea as to
16 what caused the malfunction. The accused was quite rightly
17 concerned that he was required to provide samples of his
18 breath on a machine which was not working. He was the one
19 in jeopardy, facing criminal proceedings, and was well within
20 his rights to question and inquire as to what was wrong and
21 who was going to fix it. He was entitled to have his ques-
22 tions answered and to be reassured that the procedure was a
23 proper one under the circumstances. However bothersome it
24 may have been to Constable Streeter to have these questions
25 put to him, he ought not to have dismissed the accused with
26 his "shut up and sit down" reply. This would naturally con-
27 firm in the mind of the accused that the person didn't know
what he was doing and that he wasn't qualified to effect a
repair on the breathalyzer instrument. This could only be
further entrenched in the mind of the accused when he was

1 ordered to be removed from the room. From a purely objective
2 basis it is clear that the breathalyser instrument was not
3 functioning at all and that the operator had no idea as to
4 the source of the problem. His poking, fiddling or fooling
5 around was of a blind, explorative nature. There was no indi-
6 cation whatsoever of any logical, troubleshooting procedure
7 which could establish the fault. It was clear that Constable
8 Streeter was annoyed and bothered by the questions of the
9 accused; however, the accused had a right to reasonable
10 answers.

11 In the Crosthwaite case, supra, the Supreme Court of
12 Canada refers to the manner of its operation on the occasion
13 in question when referring to the breathalyzer instrument,
14 which would constitute evidence to the contrary. There can
15 be no doubt that the manner of its operation in the instant
16 case would cause an accused to be reasonably concerned as to
17 the outcome of his proceeding with the tests and would afford
18 a reasonable excuse to refuse to comply with the demand.
19 Even if the problem were found to be a simple malfunction,
20 such as a fuse, the total confusion and uncertainty surround-
21 ing the determination and the steps taken to rectify this,
22 such as poking and fiddling around, would cause any reason-
23 able person to question the reliability of any subsequent
24 test. It should also be noted that once the instrument had
25 been readied, no trouble check was then made to see if indeed
26 it was now operating properly. It was only after the accused
27 had refused and had been taken from the room for the final

1 time the operator applied the S.A.S. test to determine whether
2 whether or not the machine was working. Surely, under the
3 circumstances, it would have been prudent to perform such a
4 test and to inform the accused that this had been done.

5 The Phinney case, supra, is similar in many respects
6 to the instant case, and I agree with the reasoning of the
7 Nova Scotia Court of Appeal in that case. For the reasons I
8 have stated, I am dismissing the charge of refusing to comply
9 with the demand under Section 238(3), punishable under 238(5)
10 of the Criminal Code against the accused, Mr. Hunke.

11 This brings us now to the second count in the Infor-
12 mation; that is, the impaired driving charge under Section
13 237(a) of the Criminal Code. Now, let me first say that as
14 far as establishing the degree of impairment, it would be
15 very dangerous to convict on that evidence alone. The fact
16 of the accident, as agreed by the Crown, is not proof of im-
17 pairment in itself. In fact, the fact that the accident
18 occurred on the driving portion of the road under the circum-
19 stances that it did I would think is more of a mitigating
20 factor than an compounding factor. A normal driver would not
21 expect in any event to encounter a vehicle in the middle of
22 the road or on the driving portion of the road with his
23 lights on, stopped dead.

24 Also, the handwriting evidence has very, very
25 little weight to it when it is not compared with any other
26 sample of the Defendant's handwriting, and it's not relevant
27 in that instance. Every person has a different style and

1 different manner of writing, and unless one compares the
2 writing under the influence of alcohol, or allegedly the
3 influence of alcohol, with handwriting on another occasion,
4 then to submit one or the other by itself is meaningless.

5 The questions and the types of questions and the
6 concerns shown by the Defendant at the time of the breath-
7 alyzer testing rather than going to a confused and impaired
8 type of thing, rather reflect an ordinary and logical type of
9 questioning, notwithstanding that the police officer
10 indicated that the questions were a "barrage" of questions.
11 It is clear that had the accused complied with the demand
12 under Section 238(3) of the Criminal Code of Canada and pro-
13 vided such samples as requested, he would then have open to
14 him the defence of res judicata as defined in Kienapple v. The
15 Queen, 1974, 15 C.C.C. 2d, p524, Supreme Court of Canada
16 decision. Such reasoning was applied and followed in R. v.
17 Houchen, 1977, 31 C.C.C. 2d, p274, a decision of the British
18 Columbia Court of Appeal and R. v. Boivin, 1977, 34 C.C.C.
19 2d, p203, a decision of the Quebec Court of Appeal.

20 Following such reasoning, I conclude that the
21 accused would have been entitled to have the impaired driving
22 charge dismissed since it obviously arose out of the same
23 cause or matter notwithstanding the results of the breath-
24 alyzer test; that is assuming, of course, that he had taken
25 the test and that some samples had been received, whether
26 they were in his favour or otherwise. In the instant case,
27 the accused had a legitimate and reasonable excuse for

1 refusing to comply with the demand under Section 238(3) of
2 the Criminal Code. Had the accused not exercised his right
3 to refuse under the circumstances he would be placing himself
4 in jeopardy. (Reference J. v. Phinney, supra.) It would con-
5 stitute an absurdity in the extreme to conclude that in order
6 for the res judicata or Kienapple principle to apply that an
7 accused must first put himself in criminal jeopardy to trig-
8 ger it. Once it had been determined that an accused had a
9 ligitimate and reasonable excuse for refusing to comply with
10 the demand for samples of his breath arising out of a
11 specific cause or matter affording him a defence under the
12 Kienapple principle, then the Crown is barred from proceeding
13 on the impaired driving charge in the same way as if the
14 accused had taken the breathalyzer test. Had the accused,
15 for example, in the instant case provided samples of his
16 breath resulting in his blowing over 80, he would have found
17 it extremely difficult to adduce evidence to the contrary
18 when he was not permitted to observe the repair or testing
19 of the instrument nor have his questions reasonably answered.
20 Where a person is found to have a reasonable excuse for re-
21 fusing to comply with the demand as in the instant case, to
22 bring the results of such testing into doubt, and all facts
23 relate to the same cause or matter, then the matter has in
24 fact been decided and the accused is entitled to a dismissal.

25 In the instant case, it was the informant who would
26 decide whether to go with one charge or two. Where it was
27 obvious that the breathalyzer instrument was inoperable and

1 if the police officer had reasonable and probable grounds
2 for believing that an offence could be maintained under
3 Section 237(a), the impaired section, then that is the only
4 offence which ought to have been laid. To do otherwise is
5 to risk multiple convictions for the one set of circumstances.
6 And this charge as well against the accused is dismissed.

7 (AT WHICH TIME THIS MATTER WAS CONCLUDED.)

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9
10 Certified a correct transcript

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12 _____
13 Edna Thiessen, Court Reporter