### AMENDED ORIGINAL

# IN THE SUPREME COURT OF THE NORTHWEST TERRITORIES IN THE MATTER OF:

## HER MAJESTY THE QUEEN

#### TRAVIS KING

ORIGINAL amended as of February 13, 2019, to: Publication Ban removed.

Transcript of the Reasons for Sentence delivered by The Honourable Justice L.A. Charbonneau, sitting in Yellowknife, in the Northwest Territories, on the 16th day of January, 2019.

## **APPEARANCES:**

Mr. J. Major-Hansford: Counsel for the Crown

Mr. R. Clement, agent for Counsel for the Accused

Mr. P. Harte:

(Charges under s. 354(1)(a) of the Criminal Code, s. 5(2) of the Controlled Drugs and Substances Act)

THE COURT: Today I must sentence Mr. King
on a charge of being in possession of money
knowing that it was obtained through criminal
activity. In this case, the criminal activity in
question was drug trafficking.

I will first summarize briefly the facts that I heard on Monday and are included in the Agreed Statement of Facts that was filed as an exhibit.

In May 2017, Mr. King was arrested, along with others, following a drug investigation that was conducted by the RCMP in Yellowknife. The investigation revealed that he and several others were seen coming and going from an apartment in Yellowknife.

On the day of his arrest, Mr. King was in a vehicle with another man, and they attended a campsite at the Fred Henne Campground. They went inside a trailer that was on the campsite, then came back out and into their vehicle. They were intercepted shortly thereafter.

Mr. King was found in possession of \$415. The other man in the vehicle was in possession of money as well, just over \$1,000. Cocaine was seized in the vehicle. Almost 30 grams of cocaine were found in the trailer on the campsite, as well as 400 grams of marijuana and

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1 over \$15,000 in cash.

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The apartment was searched as well, and a shotgun, ammunition and various indications of drug trafficking were found. In addition, almost 100 grams of cocaine and \$5,000 in cash were seized in that apartment.

Mr. King admitted through his guilty plea and through admitting these facts that the money that he was found in possession of was proceeds of crime. The facts that he admitted amply support the conclusion that it was proceeds derived from trafficking in drugs, including trafficking in cocaine.

The Crown does not allege that Mr. King was the leader of this operation. Far from it. The Crown takes the position that Mr. King should be sentenced on the basis that his role in this operation was that of a runner, and I think that is a fair concession on the part of the Crown.

At the time this offence was committed,
Mr. King was on process for a number of charges,
including drug charges, which arose in 2016. He
was bound by a recognizance signed in July 2016,
and his conditions, aside from statutory ones,
included that he have no contact with a certain
number of people, including a person named
Brandon Baxandall. This is one of the

individuals who was seen coming and going from the apartment that I have referred to, during the investigation that led to the charge I am dealing with today.

The Crown has also filed a copy of an undertaking that was entered into by Mr. King after the events I have to sentence him for today. That undertaking was entered into in November 2017. The charges it relates to is trafficking in cocaine. The conditions include a no-contact condition with respect to Brandon Baxandall. Those charges arise from Saskatchewan. It is important to say that those charges are still pending, so Mr. King still benefits from the presumption of innocence on them.

The May 2016 Yellowknife charges were dealt with last June. On June 18th, 2018, my colleague, Justice Shaner, sentenced Mr. King to 30 months' imprisonment for that offence minus credit that he was given for his remand time. The charge Mr. King was sentenced on, on that occasion, was a charge of possession of cocaine for the purpose of trafficking. Justice Shaner's decision is reported at *R v King*, 2018 NWTSC 44.

The pre-sentence report that was filed as an exhibit in these proceedings was prepared for the

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sentencing hearing before Justice Shaner. The circumstances of Mr. King that are outlined in this report are, of course, as relevant to this sentencing as they were to the earlier sentencing. Those circumstances were reviewed in detail by Justice Shaner in her decision, and I am not going to go over all of that again today.

Suffice it to say that the circumstances that Mr. King faced, from a very early point in his life, were extremely difficult and tragic. This pre-sentence report is truly a heartbreaking read. No child should have to grow up in those circumstances, but sadly, many do and, sadly, the judges of this Court and of the Territorial Court read many heartbreaking pre-sentence reports and hear about many heartbreaking circumstances during the course of sentencing hearings.

When he addressed the Court at the end of counsel's submissions a few days ago on this matter, Mr. King said something that, to my mind, is very important. He said he wanted the destructive and sad cycle that he has been caught in to end with him. He said he wants to take responsibility for his actions, he does not blame anyone else for his choices and he wants to make a new start and change his ways.

That is important because a person with his

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background could stay stuck in a pattern of simply saying that the behaviour that he is engaging in now is a result of what happened to him in the past, and no doubt it is. But the important part is deciding that the future can be different. The future can be better.

Mr. King sounded very sincere and determined when he said that to me, and everything else he said to me, and it is my sincere and heartfelt wish for him that he will stay on that course, because it is, in fact, the only way forward.

Mr. King's background is highly relevant to his sentencing. An offender's background always is relevant, but our law is that it is especially relevant for Indigenous offenders. That background has to inform the entire approach to the determination of a proportionate sentence.

A difficult background, a tragic background even, does not excuse the commission of crimes and does not eliminate the need for the Court to impose a meaningful sentence for that crime. But it does have an impact on the level of blameworthiness of an offender, and that reduced blameworthiness in turn has an impact on the determination of what is a proportionate sentence.

Justice Shaner addressed all of this in her

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decision last June. I cannot say it better than she did, and so for today's purposes, I will simply say that I agree with everything that she said in that regard last June.

She also talked about the harm that drug trafficking causes and why courts, no matter how sympathetic a person's circumstances are, have to impose meaningful sentences when they deal with those offences.

Again, I do not think there is a need for me to repeat all of this today. These things are things that courts say frequently. They are things Mr. King heard last June at the sentencing hearing. So, again, I will simply say that I agree with what was said at that time, on that topic.

The challenge in honouring and balancing all of these principles is obvious. Indeed, even having recognized the tragic circumstances

Mr. King faced and her duty to take those into account in deciding what the sentence should be,

Justice Shaner nonetheless imposed a significant jail term on Mr. King last June.

Today I am not sentencing Mr. King for a drug offence, but that does not mean that it is irrelevant that the proceeds he was in possession of were connected to drug trafficking.

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I found the analysis of Judge Malakoe of the Territorial Court in R v Jager, 2014 NWTTC 20 very instructive and persuasive in this regard.

At paragraphs 25 to 33 of that decision,

Judge Malakoe outlined some of the factors that

are to be considered in sentencing an offender

for a proceeds of crime charge, generally

speaking. These include:

- a) The degree of responsibility of the accused in the commission of the offence, whether it is an active or a passive role;
- b) The degree of commerciality and actual amount of money involved;
- c) Whether the operation is an ongoing enterprise;
- d) If the criminal activity is drug activity, the nature of the drug being trafficked;
- e) Whether the accused's motivation is greed, profit or some other reason; and
- f) Whether the accused, in fact, made a profit.

Judge Malakoe also discussed the difference between sentencing in drug cases and sentencing in proceeds cases, noting that Parliament draws a distinction between the two. Having noted that distinction, he went on to say at paragraph 46:

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Although this distinction exists, the distinction becomes less evident when the holder of the proceeds of a criminal offence is involved in assisting the continuation of the offence itself.

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I agree with that. Whether someone holds a stash of drugs for a drug trafficking organization or acts as a runner, or whether that person holds some money for that organization, those actions enable the continuation of the activity. The blameworthiness for that behaviour is comparable because, in both cases, that behaviour facilitates the continuation of an activity that often allows some people to make a lot of money while preying on other people's vulnerabilities and sometimes destroying their lives.

As far as the factors that I have just mentioned that apply to sentencing in proceeds cases generally, the Crown underscored, and I understand why, that this appeared to be an ongoing activity, that cocaine was the subject matter of some of that activity and that overall the amount of money seized and the quantity of drugs seized are not insignificant. But the Crown did not attempt, and rightfully so on the evidence, to argue that Mr. King was a senior or a leading member of this organization. And his

T	role is something I have to take into account as
2	well.
3	One of the issues that I raised during
4	submissions earlier this week is the effect of
5	the principle of totality in these proceedings.
6	When Mr. King was sentenced in June 2018, he
7	was already facing this charge. At that point,
8	he had not yet pleaded guilty to it. There are
9	various reasons why this case was on a different
LO	track than the other one, including the fact that
11	Mr. King brought a certiorari application on this
12	matter.
13	That application had not been decided at the
L 4	time of the June sentencing hearing. The
15	application ultimately failed, but Mr. King had
16	the right to make it and should not be punished
L7	for having exercised that right.
18	Had the timing of things been different and
L 9	had Mr. King been sentenced for all those matters
20	together, he would have had the benefit of the
21	principle of totality, which is set out at
22	Section 718.2(c) of the Criminal Code and says:
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24	(c) where consecutive sentences are
25	imposed, the combined sentence should not be unduly long or harsh
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The Crown took the view earlier this week

that, strictly speaking, the principle of totality only applies when a court is imposing sentence for several offences at the same time, not when, as here, a serving prisoner is sentenced for another offence. But the Crown did acknowledge that the fact that Mr. King is already serving a sentence is part of his overall circumstances and must be taken into account.

I am not convinced that the principle of totality has as narrow an application as what the Crown suggests, but I do not have to decide that today.

Whether it is by operation of the principle of totality or simply through taking into account Mr. King's current circumstances, I think it would be an error not to consider the net result of the decision I make today. By this I mean that I think I must take into account the effect of the sentence I will impose today having regard to the unexpired portion of his existing sentence.

Aside from Mr. King's personal circumstances, which, as I have said, reduce his blameworthiness, it is mitigating that he pleaded guilty. This represents an acknowledgment of responsibility, a willingness to own up to what he has done and to face the consequences. He has

given up his right to have a trial and to challenge the Crown's case. This has saved court time and resources. He is entitled to credit for that.

It is aggravating, on the other hand, that this offence was committed when Mr. King was on process for drug charges. It is very aggravating that he continued to associate with Mr. Baxandall and others who were involved with the drug trade and that he continued himself to have a role in that operation.

As I have noted, the Saskatchewan charges are not proven, but the fact that another judicial officer saw fit to prohibit contact between Mr. King and Mr. Baxandall as part of his process on those matters raises obvious concerns about ongoing contact with this individual, who is associated with both sets of offences committed by Mr. King in the Northwest Territories.

Hopefully that association is now a thing of the past for Mr. King. If it is not, or if that association resumes, there is, sadly, a very good chance that Mr. King will find himself in trouble again. And no one here wants to see that happen.

I have reviewed the Court's record on the matters for which Mr. King is currently serving a

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sentence. The warrant of committal on the Court file relating to the June 18th sentencing says that Justice Shaner imposed a sentence of 30 months and that once credit was applied for the remand time, the further jail term imposed that day was 23 months and 15 days. Of this time, seven and a half months have elapsed, which means the unexpired portion of that sentence is 16 months.

Counsel agree that if I impose a consecutive sentence for the present offence, that sentence will merge with the unexpired portion of Mr. King's current sentence. If that unexpired portion and the sentence I impose adds up to more than two years, the sentence will become a penitentiary sentence.

In that event, whether Mr. King is permitted to continue serving his sentence in the North would be up to the Director of Corrections.

Sentencing judges can make recommendations about these things, but those recommendations are not binding on the authorities.

Mr. King has asked me to make this sentence concurrent when he addressed me directly, and I cannot do that. There has to be a meaningful, tangible consequence to this offence because sentencing is not just about him. So the

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sentence I impose today will be consecutive to the sentence he is currently serving.

However, for reasons I have already given, I have taken into account the effect of that sentence in conjunction with the unexpired portion of the sentence that Mr. King is currently serving.

In particular, I have taken into consideration the fact that Mr. King is still very young. I have considered his own statements about what he wants to do to turn a page and work towards his rehabilitation. I think that, if possible, within the bounds of the law, my sentence should support those efforts and not crush them, because we will all be better off as a community if Mr. King succeeds in his rehabilitation.

Crown and Defence are not very far apart in their submissions on sentence. Crown seeks a jail term in the range of nine to 12 months, whereas Defence urges me to impose a sentence of six months.

The Defence's position, as I understand it, is mainly anchored in the objective of avoiding the net result of these proceedings being a global sentence that is in the penitentiary range.

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Defence counsel also mention in passing a number of cases which he argued support the range that he seeks, and although it is not going to make a difference for today's purposes, I do want to comment about this briefly.

It is very difficult for the Court to properly weigh the relevance of other cases without having the benefit of reading the actual decisions. Having only the bottom line (by this I mean the sentence imposed) is of marginal assistance if the rest of the context is not before the Court.

Just by way of illustration, one of the cases referred to by counsel was R v Bjornson, 2018 NWTSC 79, where a sentence of six months was imposed. I happen to be familiar with that case because I was the sentencing judge, and because of that I know certain things about the case that are important context to understand the sentence that was imposed.

First, the sentence imposed in that case was the result of a joint submission. I have had occasion to say this before: sentences imposed as a result of a joint submission have minimal precedential value. That is so because under the current state of the law, a sentencing judge has an extremely limited discretion to depart from a

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joint submission.

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A joint submission represents counsel's agreement as to what the sentence should be. The Supreme Court of Canada has said that unless the position is completely unhinged from the circumstances of the case, unless it would bring the administration of justice into disrepute, a joint submission must be followed. Given this, it cannot be said or assumed that a sentence imposed as a result of a joint submission represents the court's view as to what a fit sentence is.

The law now is, to be blunt, that a sentencing judge has to follow a joint submission even if the judge disagrees with it, unless that joint submission is entirely unreasonable. That is why I say such sentences do not have very much precedential value at all.

The second thing about the *Bjornson* case is that it was quite unique and completely different from this case, both on its facts and with respect to the accused's personal circumstances. There was no evidence that the accused in that case had any ongoing involvement with any criminal activity. The accused was not on process for drug charges when she committed the offence. And she had, not very long before the

sentencing hearing, given birth to a child who was expected to be taken into the correctional facility with her.

All this to say the sentence imposed in that case is of no assistance at all in supporting a six-month sentence in this case.

I was not the judge on the other cases that were mentioned on Monday, so I do not have that kind of context about those other cases, but I am confident that there were nuances and characteristics about those cases that may shed a lot of light on how those sentences were arrived at. It is often said that no two cases are alike, and sentencing decisions are difficult to compare. But it is virtually impossible to use a case without having all the information about the circumstances of the offence and of the offender and without knowing whether, for example, the sentence was the result of a joint submission.

As I said, in this case, it is not going to make a difference, but I thought it important to mention in case a case does come up where it does make a difference.

In conclusion, given the nature of the offence and the aggravating factors, there is nothing excessive about the sentence that the Crown is seeking, especially taking into account

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that Mr. King was on process at the time and that he can no longer be treated as a first offender.

These offences were committed one year apart. It is not as though they belonged to the same cluster of activities in a relatively short time span.

Mr. King's involvement in this overall activity in this underworld was ongoing for some time and persisted even after he was charged with the May 2016 offences.

There is an ongoing and undeniable continued need for deterrent and denunciatory sentences for this type of crime in this jurisdiction.

At the same time, whatever the case, there is never just one fit sentence. Sentencing is a highly individualized process, and when there is no mandatory minimum punishment, a judge has to decide within a range, often a broad range, what the sentence should be.

Denunciation and deterrence are important but so is rehabilitation and so is giving effect to the principles set out by the Supreme Court of Canada about restraint in general and restraint in the sentencing of Indigenous offenders, in particular. And I think in all cases, the firmness of the message that the Court needs to send out must be tempered with mercy within the

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1 bound that the law permits.

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Hopefully the June 2018 sentencing marked a true turning point for Mr. King. Listening to him speak, that is what I understood him to be saying. In the hopes that this is the case, I have tried to balance the need for the Court to impose a sentence that reflects the seriousness of the offence and its aggravating features but also giving due weight to all other considerations.

I have thought about this a lot, and I really do not think it would be helpful or desirable to impose a sentence that could result in Mr. King serving his sentence in a penitentiary. It may be that he would be permitted to serve his sentence in the North, but it would not be up to me to decide. I am not comfortable taking that risk and I have crafted my sentence accordingly.

Even considering the seriousness of the offence, when I take into account the guilty plea and his circumstances, I think the sentence imposed can be below the range sought by the Crown, even though as I said, the Crown's position is not at all excessive.

Would you stand up, please, Mr. King.

Mr. King, I have decided to impose a

sentence of seven months consecutive on this offence. That is less than the Crown was seeking, a little bit more than your defence lawyer was asking. It is still, all things considered, quite a lenient sentence. I hope you understand that, but I hope that it helps you with your efforts to continue on the right path.

You can sit down.

I read the transcript, Mr. King, of what Justice Shaner said to you, and I am sure you remember what she said. We cannot change the past, she said, but we can change the future.

She encouraged you to use your time in jail, the resources that are there, to try to deal with all the things that have happened to you.

At 23, you have faced more challenges than most of us will face in our lifetime. I know I do not know what that feels like, but the fact is that that cannot be changed, and the only thing you can change is what happens next.

Just the way you were talking to me Monday, I can tell that you are a smart person, and I can tell that you can be strong and I am sure you can turn things around if you set your mind to it.

I think you really said it the best. You said you made wrong choices and you want to make the right ones and you do have that power. It is

not going to be easy, it might actually be very hard when you are first released. I do not think I need to tell you that, because when you regain your freedom, then you regain the ability to make a lot more choices, and so it is even more difficult to make the right ones.

But I want to remind you it is part of
Justice Shaner's sentence that you be on
probation when you are released. That is not
part of my sentence, but it is still going to
happen when you are released.

And you will have a probation officer that you have to report to when you are released. And I hope that you believe me when I say -- and this is what I believe to be true, I hope I am right -- that person is there to help you. That is a resource. They might be able to point you in the right direction. They might be just someone you can talk to when you are feeling like you might be getting yourself close to being into trouble. So that is really to help you.

And there is not an endless amount of resources, I know that, too, but probation officers can be a very good resource for you, even if just to check in and talk to. And if you are supposed to report to them, let us say, in a week but you feel that you need to talk to them

Τ		before that, you ca	an always contact them. They
2		are there to help y	ou with your efforts towards
3		rehabilitation.	
4		Stay away from	drug traffickers. These
5		people are using you	ou. There is absolutely no
6		good that can come	to you from maintaining those
7		contacts.	
8		And I hope tha	t when I see you next time it
9		will be on the stre	eet or working somewhere, but
10		not in this room.	And I sincerely wish you the
11		best of luck.	
12	THE	ACCUSED:	Thank you.
13	THE	COURT:	Is there anything I have
14		overlooked from the	e Crown's perspective?
15	MR.	MAJOR-HANSFORD:	Not from the Crown's
16		perspective, Your F	Honour, thank you.
17	THE	COURT:	Anything from Defence?
18	MR.	CLEMENT:	No.
19	THE	COURT:	All right. So thank you.
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21	PROC	CEEDINGS CONCLUDED	
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1	CERTIFICATE OF TRANSCRIPT
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3	I, the undersigned, hereby certify that the
4	foregoing transcribed pages are a complete and
5	accurate transcript of the digitally recorded
6	proceedings taken herein to the best of my skill and
7	ability.
8	Dated at the City of Sault Ste. Marie, Province
9	of Ontario, this 26th day of January, 2019.
10	
11	Certified Pursuant to Rule 723
12	of the Rules of Court
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16	Ben Rusell
17	Kerri Francella
18	Court Transcriber
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