R. v. Taggart 2013 NWTSC 02

S-1-CR2011000189

IN THE SUPREME COURT OF THE NORTHWEST TERRITORIES

IN THE MATTER OF:

HER MAJESTY THE QUEEN

- vs. -

JUSTIN TAGGART

Transcript of the Reasons for Sentence by The Honourable

Justice L. A. Charbonneau, at Yellowknife in the Northwest

Territories, on December 3rd A.D., 2012.

APPEARANCES:

Mr. A. Godfrey: Counsel for the Crown

Mr. A. Gill: Counsel for the Accused

Charge under s. 5(1) Controlled Drugs and Substances Act

Official Court Reporters

1 THE COURT: Earlier this week,

2 Mr. Taggart entered guilty pleas to two counts 3 of trafficking in cocaine and today it is my

4 responsibility to impose a sentence on him for

5 those offences.

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A joint submission has been presented by counsel when we did the sentencing hearing and for those who were here, obviously counsel and Mr. Taggart, but also members of his family who were there and are here today, they will have heard that I expressed some concern about that joint submission. But I do want to say at the outset that after having given this much much thought and consideration, I have decided to follow the joint submission. In other words, I have decided to agree with what has been suggested by counsel. But now I am going to give some additional reasons and I hope that even though I have chosen not to leave Mr. Taggart hanging for a few extra minutes wondering what I would do with this case, I do hope that he will listen carefully to what I am about to say.

The circumstances of these offences are quite straightforward.

26 In November 2010, the RCMP engaged in an 27 operation whereby they were investigating street-level drug trafficking in the city of
Yellowknife. As part of this operation, they
decided to use undercover police officers.

Mr. Taggart was one of the targets who had been identified prior to the undercover part of the operation.

On November 9th, police learned from an informant that Mr. Taggart was involved in what is commonly referred to as a dial-a-dope operation, meaning that he was selling cocaine using a cell phone.

On two separate occasions, November 18th and November 20th, the undercover police officers were able to purchase cocaine from him. Each transaction was set up by a very simple exchange of text messages. The first transaction was for two grams (the individual baggies sold did not actually weigh a full gram, but that is not unusual) and the officer paid \$200 for it. The second time the officer asked for three grams and was able to purchase those for \$300.

Mr. Taggart was arrested some time later, in March 2011, for these offences. I heard that when the police dealt with him,
Mr. Taggart was polite and cooperative. He was released on an undertaking with a number

1 of conditions, which included a curfew from 11 2 p.m. to 7 a.m., which applied unless he was 3 working nights, as well as a condition that he not have a cell phone or any other device that 5 allows text messaging. I am told that he has complied with those conditions between then 6 7 and now, a period of over a year and a half. Crown counsel has gone further and has 8 advised that he has been able to confirm with 9 10 police that as far as they are aware through 11 their various channels, Mr. Taggart has 12 removed himself completely from this type of 13 activity. Mr. Taggart does not have a criminal 14 record. 15 He was born in September 1991 which means 16 17 that he is 21 years old now and was 19 at the 18 time that he committed these offences. He has grown up in a supportive and loving 19 20 environment and is very fortunate to still 21 have the full support of his family 22 notwithstanding what he has done. This 23 support is evidenced in letters that were 2.4 filed with the Court earlier this week. 25 The first is from his parents. They

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obviously care about their son and support

him. Their letter says that he has always

lived with them up until June 2011, that he did well in school, has worked full-time consistently since he graduated from high school, and that he has also been making efforts to further his education through distance learning. The letter also says that they were shocked to hear about these charges. They believe that Mr. Taggart's behaviour at the time was completely out of character and they also believe that he now understands the seriousness of his actions and that he will not do anything like this again.

There is another letter from a person named Barb Watson who writes that she has known Mr. Taggart for three years and knows him as a very active person who enjoys the outdoors, does not party or hang around in bars. She has always known him to be a quiet, hard working young man.

There is also a letter from the supervisor of Facility Services at Stanton Yellowknife
Hospital that indicates that Mr. Taggart is employed full-time at that facility. A copy of an offer of employment that relates to his current job has also been filed. The position is described as a full-time casual position which, according to the document, expires in

February 2013, but I know that those jobs are often renewed from term to term.

I was also advised that Mr. Taggart has a girlfriend and has been in that relationship for two years.

The picture that this information paints of Mr. Taggart is very positive and, by all accounts, the picture of a stable, healthy, hard working and functional young man - not just since he was charged but going back years. It is very difficult to understand what brought him to the point where he would even consider selling cocaine. It is very disturbing to think that at the time he was engaged in this type of activity, he was living with supportive parents who knew him to be hard working and was also, at that time, considered by Ms. Watson to be a quiet and responsible person.

What we know now is that in November 2010, Mr. Taggart was living somewhat of a double life. He presented himself as the person that his parents had always known; yet, somehow, he had become involved in an underworld that is not only illegal but terribly destructive. He became the target of a drug investigation and when he was contacted by the undercover

1 officers, he responded to their text messages 2 and was able to bring them a few grams of 3 cocaine, both times, in fairly short order. 4 There is no explanation before me for this 5 conduct. Mr. Taggart was not selling to 6 support an addiction. I have not heard 7 anything about any particular financial 8 problems or particular stresses in his life at the time. As I have already said, he lived at 9 home and for all intents and purposes 10 everything seemed to be fine. 11 12 Why then? To make quick money? Because 13 of bad influences and wanting to fit in? To impress new so-called "friends"? To rebel? 14 To prove something? I don't know. There are 15 more constructive ways to rebel and more 16 convincing ways to prove oneself and I hope 17 that he understands that now. 18 19 But whatever the reason was, this conduct 20 has taken Mr. Taggart quite literally to the 21 doorsteps of a jail. And I sure hope that my 22

But whatever the reason was, this conduct has taken Mr. Taggart quite literally to the doorsteps of a jail. And I sure hope that my acceptance of the joint submission that was presented to me in this case will not leave him or anyone else with the wrong impression or minimize the seriousness of his conduct.

Because this conduct is very serious. It is punishable by a maximum of life imprisonment,

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1 which is saying something. If it were not for the joint submission and for the combination 2 3 of circumstances that counsel have put before 4 me and have convinced me, somewhat reluctantly 5 I must say, to accept it, Mr. Taggart would 6 not be leaving this building through the same 7 door he walked in. He would be leaving through the back door in custody and under 8 escort and he would be heading to the North 9 Slave Correctional Centre which would become 10 his home for the next couple of years. He 11 would not be the first young man without a 12 13 criminal record to leave the courthouse that way for having trafficked in hard drugs. 14 Counsel have jointly submitted that a fit 15 sentence for Mr. Taggart is a jail term 16 between 18 months and two years less a day, 17 18 served in the community under the auspices of a conditional sentence order, and followed by 19 20 probation for one year. As a sentencing Judge, I am bound by the 21 22 law that is stated by our Court of Appeal. One of the principles in sentencing law is 23 that a joint submission has to be given 24 25 serious considerations by the sentencing Court

that a joint submission has to be given
serious considerations by the sentencing Court
and should be followed unless the sentencing
Judge finds that it is clearly unreasonable or

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unfit. This was decided by our Court of

Appeal in R. v. Wong 2007 NWTCA 5 which

sessentially incorporated the principles set

out in R. v. G.W.C. 2000 ABCA 333.

The approach has been adopted in other jurisdictions as well, if described slightly differently. For example, in Ontario it has been said that a joint submission should be followed unless it is contrary to the public interest and, if accepted, would bring the administration of justice into disrepute.

R. v. Dorsey (1999) 123 O.A.C. 340.

Of course the ultimate decision on sentencing is the sentencing Judge's, not counsel. But our Court of Appeal's direction is that when a joint submission is presented, it should be followed unless completely unreasonable or outside of the range. The reasons that joint submissions are to be afforded a lot of weight by Judges in the exercise of their discretionary power are explained in those cases, and I will not go over those reasons again.

There is, of course, a difference between the Court giving a joint submission serious consideration and the Court abdicating its ultimate responsibility to impose a fit

sentence. Courts cannot be seen and should
not be seen as rubber stamping a position
simply because it is jointly presented if that
position is unfit. Courts have to satisfy
themselves that the position is not
unreasonable.

For any given offence committed by any offender, there is always a range of sentences that will be fit. There is rarely just one fit sentence for a crime.

When considering a joint submission, the exercise that the Judge has to undertake (if he or she has some concerns about the joint position) is to decide whether those concerns come simply from disagreeing with counsel about where the sentence should be within the available range, or, whether it comes from the conclusion that the position is actually unreasonable. And although it is simple to say the words, the exercise itself can be somewhat delicate.

As I have alluded to, it would have been apparent, I expect, from my exchange with both counsel during submissions, that the joint submission creates some discomfort for me.

The reason for that is that I do find it somewhat difficult to reconcile the position

1	with the jurisprudence in this jurisdiction.
2	It causes me some concern, in part, because of
3	the principle of parity, when I compare this
4	case, for example with the Territorial Court's
5	decision in R. v. Gosselin 2011 NWTTC 15 and
6	this Court's decisions in R. v. Turner 2006
7	NWTSC 67 and R. v. Basson 2000 NWTSC 12. The
8	concern is not just about parity, though,
9	because I do recognize, and it is important
10	always to remember, that sentencing is a
11	highly individualized process and rarely are
12	two cases exactly alike. The concern comes
13	also because of what this Court and others
14	have said about the seriousness of trafficking
15	in hard drugs; the sentencing objectives that
16	are of particular concern and importance when
17	dealing with sentencing of those who engage in
18	this activity; the moral blameworthiness that
19	attaches to people who commit these offences;
20	and importantly, the ravages that this
21	activity has caused in our communities. I
22	know that counsel must recognize this because
23	they have realistically acknowledged that this
24	position does constitute a departure from
25	sentences that are ordinarily imposed in these
26	cases in this jurisdiction.
27	For example, the Territorial Court was

dealing with a situation, not identical but not completely different either from this one, in R. v. Gosselin. In that case, the defence asked for a conditional sentence and the Crown asked for actual incarceration. Judge Malakoe, in very thorough reasons addressing the various applicable sentencing principles, declined the request for a conditional sentence in that case.

Those same principles led this Court to reject a joint submission for a conditional sentence in R. v. Desjarlais 2007 NWTSC 23.

The facts were very different. That case involved the possession for the purpose of trafficking of 21 one-gram pieces of crack cocaine and some cash. The accused was in his 60s but he had no criminal record. He had, up to then, been an upstanding citizen of previous good character. So the facts were different.

The reason that I bring that case up is, because in giving his reasons for rejecting the conditional sentence that was being jointly proposed, Justice Richard of this Court explained why he considered that a conditional sentence in that case would be inconsistent with the fundamental purpose and

1 principles of sentencing.

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2 One of the things that he noted was that 3 the sentencing was not just about the offender before him but that the sentencing was about 5 the harm that this activity causes in the 6 community, about the harm that the drugs that 7 were found in Mr. Desjarlais' possession would have caused if they had made it to the 8 streets. And in his comments, Justice Richard 9 included several examples that are compelling 10 and are not theoretical. He spoke of real 11 12 cases, actual situations that have happened 13 here in this community.

> I will suggest, and it may seem unusual but I will suggest, Mr. Taggart, that you take the time to read that case. I don't usually give reading suggestions to people that I sentence; in fact, I have never done it. But I do so today simply because in that decision, as other Judges did in other cases, Justice Richard talked about examples from this community, Mr. Taggart's community, and talked about the impact that the trafficking of hard drugs have had.

It must be understood that this type of activity causes harm to a lot of people and places everyone at risk. It is activity that

1 now puts Mr. Taggart and his loved ones at 2 risk. It could be his house that gets broken into next. It could be his girlfriend or 3 family member or a friend who gets assaulted 5 on the street because someone wants to steal 6 their phone or laptop or whatever else to get 7 access to quick money. The community is harmed by this and the community is not just 8 9 other faceless nameless people. The community is not just others. 10

> All that being said, and having given this a lot of thought since Monday, I cannot say that following the joint submission that has been presented in this case would be contrary to the public interest or would bring the administration of justice into disrepute given the whole of the circumstances that I have heard, which include Mr. Taggart's age now and at the time that he committed these offences; the fact that while there were two separate incidents they were very closely connected in time; the guilty pleas; Crown counsel's explanations about the extensive resources that would have had to be spent to prosecute this case given the present location of all of the witnesses; what defence counsel has said about there being real triable issues in this

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1	case, which is something that the Crown did
2	not dispute; Mr. Taggart's current situation
3	and his obviously very good prospects
4	for rehabilitation; his lack of criminal
5	record; and his demonstrated ability to comply
6	with strict release terms while he was on bail
7	since March of 2011. It is the cumulative
8	impact of all of these circumstances that has
9	persuaded me that the joint submission,
10	despite the concerns that I have talked about,
11	cannot and should not be characterized as
12	unreasonable. And so my duty, in law, is to
13	follow it.
14	But, for the sentence to be consistent
15	with the fundamental principles and purposes
16	of sentencing, the conditional sentence must
17	have a punitive effect. It must create severe
18	restrictions to Mr. Taggart's freedom.
19	Conditional sentences are not like probation
20	and they should not feel like probation, and
21	the Supreme Court of Canada made this point
22	very clearly in R. v. Proulx 2000 CSC 5.
23	Because it is a jail term. The conditions
24	have to be strict and they have to be punitive
25	in order to address the sentencing objectives
26	that they are meant to address and to uphold
27	the principles of sentencing, particularly,

- 1 the principle of proportionality.
- 2 Stand up, please, Mr. Taggart.
- 3 Mr. Taggart, for these two offences, I
- 4 have decided to sentence you to a jail term of
- 5 two years less one day on each count but
- 6 served together, at the same time. I have
- 7 decided to agree with the request that has
- 8 been made that you be permitted to serve that
- 9 sentence by remaining within the community.
- 10 That will be followed by probation for one
- 11 year as has been suggested by counsel.
- 12 There are a lot of conditions I am about
- 13 to explain so you may sit down this is going
- 14 to take a while.
- Now just so you understand, I have mostly
- followed the conditions that were suggested by
- 17 counsel. You will see I have not followed
- 18 exactly the wording that they have suggested
- 19 and I have added some things. They are
- 20 restrictive conditions. They are punitive.
- 21 But that is deliberate because it is that or a
- jail cell. And no matter how restrictive I
- 23 have made these conditions, it is not going to
- 24 be as restrictive as being in jail is. I know
- 25 that you understand that.
- I am going to, for the record, read what
- 27 the conditions are and then if there are any

- questions I will give counsel an opportunity
 to address them.
- First, there are statutory conditions.
- 4 They are the ones set out at paragraph (1) of
- 5 Section 742.3 of the Criminal Code. This will
- 6 be written down and explained to you,
- 7 Mr. Taggart, I just have to read them in for
- 8 the record.
- 9 The first is that you have to keep the
- 10 peace and be of good behavior. The second is
- 11 that you appear before the Court when required
- 12 to do so by the Court. The third is that you
- 13 report to a supervisor, this means a
- 14 conditional sentence supervisor, within two
- working days of today's date and thereafter as
- 16 that supervisor will require. The next is
- 17 that you remain within the jurisdiction of the
- 18 Court, so in the Northwest Territories, unless
- 19 written permission to go outside that
- jurisdiction is obtained from the Court or
- 21 from the supervisor. And, finally, that you
- 22 notify the Court or your conditional sentence
- supervisor in advance of any change of name or
- 24 address, and promptly notify the Court or the
- 25 supervisor of any change of employment or
- 26 occupation.
- 27 These are mandatory any time a Court gives

a conditional sentence to someone. Some of
the other conditions that I am about to read,
especially with respect to address, are
actually more restrictive than that so you
always follow the more restrictive one when
there is an overlap.

As far as optional conditions, the first three are going to be applicable for the whole duration of the conditional sentence. The first is that you will complete 240 hours of community service work. Those are to be completed within 18 months of today's date.

That's under the law, it is not my requirement, and that is to be completed under the supervision and to the satisfaction of your conditional sentence supervisor. I am not going to put any other terms as far as X numbers of hours have to be completed by such and such date, I think that better to leave that to be worked out between you and your conditional sentence supervisor.

The second one that will be in force the whole time is that you participate in any treatment or counselling program recommended by your conditional sentence supervisor. It may be that none is needed, that's just a fairly standard clause and that is

1	rehabilitative. That is designed to help you
2	understand what happened here and help you
3	ensure that it doesn't happen again.

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The third one is similar to one that you have been under for some time - that you not be in possession or use a cell phone,

Blackberry, or other device capable of electronic text messaging except if required for employment purposes and if so, with the prior written permission of your conditional sentence supervisor.

Those conditions will be in force the whole time.

The second clause deals with what has been referred to as house arrest in the submissions. I am going to make that applicable for one year. So until the 6th of December 2013, you will be on house arrest which means that you must be inside your residence at all times, subject to the exceptions that I will mention later. And when the Clerk of the Court goes over this with you, she will ask you what your current address is, and so we start off with that, and then other conditions follow if there is ever a change in that.

As part of that, and for the purpose of

1	facilitating the enforcement of that order,
2	you will not change your address without the
3	written permission of your conditional
4	sentence supervisor. You will have on your
5	person, at all times you are not in your
6	residence, a copy of your conditional sentence
7	order. This is simply so people can check.
8	You will present yourself at the door of your
9	residence or come to the phone if you are
10	asked to do so by a peace officer or your
11	conditional sentence supervisor duly so to
12	ensure compliance. You can understand that
13	they cannot be there all the time. But if
14	they are checking you have to be. Because if
15	you don't answer, they will assume that you
16	are not there. And the fourth one is, because
17	I understand there is some variation in your
18	work schedule, you will provide every month a
19	copy of your work schedule to your conditional
20	sentence supervisor and advise that person of
21	any changes to that schedule. That is because
22	I want to make sure that your supervisor knows
23	when you are supposed to be not in your house
24	working.
25	Now, the requirement that you be in your
26	residence will be subject to the following
27	exceptions provided that you travel directly

1	from your residence to that location and
2	directly back. I thought of putting
3	timeframes but I think that is just asking for
4	difficulties. If you are going somewhere that
5	you are entitled to go under these exceptions,
6	you will go from house to place and from place
7	back to house. Do you understand?
8	These are the purposes for which you will
9	be permitted not to be in your residence:
10	For the purpose of going to work or for
11	health care emergencies involving you or
12	someone who needs your immediate assistance to
13	get emergency medical treatment; to attend
14	religious services, if that's something that
15	you do; to perform the community service work
16	that you have been ordered to perform; to
17	attend an educational institution within the
18	Northwest Territories with the written
19	permission of your conditional sentence
20	supervisor; to attend counselling that has
21	been recommended by your conditional sentence
22	supervisor; to vote at a municipal, federal or
23	territorial election - I don't know that we
24	will have one but you will have the right to
25	vote if that comes up; with the written
26	permission of your written conditional

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sentence supervisor to attend other programs

and services deemed appropriate by your

conditional sentence supervisor. This is to

give your supervisor some flexibility to a

certain extent. The last one is to attend to

shop for the necessities of life for a total

of no more than three hours each week. I have

made it three and not four because I think

that is workable.

Now I will be honest with you, I thought of putting a clause in there requiring you to actually plan this in advance with your conditional sentence supervisor. I have decided against that because it may be that too many conditions will be counterproductive. The reason that I was considering that, Mr. Taggart, is that for all intents and purposes this is a jail sentence and I did not want this three hours to turn into some sort of license to go whenever you want and then using that condition as the reason for being out. So I suggest that you keep track of when you are going out under that clause and so if anyone comes asking you, you can explain how you have used it. So that takes care of the house arrest.

The next condition is not one counsel has suggested. I know it is a punitive condition

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but, again, it is not nearly as restrictive as
what you would be subjected to if you were
inside a jail.

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For that first year, you will abstain from consuming alcohol. In a jail you couldn't so there is no reason why you should be inside your house having a party when you are supposed to be in serving a jail term.

The next part is for the second half. So that is from December 7th, 2013 until the end of this order.

For that period of time you will no longer be on house arrest but you will abide by a curfew and be inside your residence between 11 p.m. and 6 a.m. except for employment purposes. So, again, for the purposes of enforcement of that part of the order, again you will not change addresses without the written permission of your conditional sentence supervisor. You will come to the door of your residence or come to the phone if you are requested to do so by a peace officer or your conditional sentence supervisor for the purpose of ensuring your compliance with the curfew. My understanding is that they are not in the habit of phoning every night at 3 a.m. to wake you up to make sure that you are,

but it is possible depending on how things are going that they will want to check compliance with the curfew and if so, you will have to cooperative. If you are required to work during your curfew hours, because you have permission to do that, you will provide in advance a copy of your work schedule to your conditional sentence supervisor.

And then, finally, after the expiration of that you will be on probation for one year and there will be some conditions. And here, for the most part, I have followed the suggestion of counsel with one exception.

For the period of probation you will keep the peace and be of good behavior; appear before the Court when required to do so by the Court; you will report to your assigned probation officer. Your conditional sentence supervisor will help up with that. I am not sure if the same people effect the same task. It may be this is seamless, it may be the same person, but you have to be under the supervision of a probation officer for that part. You will advise your probation officer if you have any changes in name, address, residence, or employment. You will remain within the jurisdiction of the Court unless

1	you get permission to go outside the
2	jurisdiction from the Court or from your
3	probation officer. You will reside at such a
4	place as may be approved in writing by your
5	probation officer. Again, if there is a move,
6	you need to clear that with them first. And
7	there will be a continuation of the condition
8	that you attend treatment or counselling as
9	recommended by the probation officer.
10	The last thing that I will add to this,
11	this is over a fairly long period of time, is
12	I will put a requirement that you do some
13	community service work under that term as
14	well. I am not going to make it 240 hours, I
15	am going to make it 100 hours. Again, I don't
16	know whether your conditional sentence
17	supervisor (and later probation officer) if
18	something can be worked out that will be truly
19	useful to the community and might even include
20	raising the awareness of people your age or
21	around your age about this problem and the
22	problems it causes.
23	The Crown has also sought ancillary
24	orders. There will be a DNA order. This is a

а primary designated offence. 25

There will be a firearms prohibition order 26 that will commence today and expire ten years 27

1 from now.

2 I will also impose what is called a victim 3 of crime surcharge that is provided for in the Criminal Code. It is \$100. This is something 5 that can be ordered as part of a sentence for 6 an indictable offence. The money goes to a 7 fund to assist victims of crime. This is not a victimless crime so I consider since 8 Mr. Taggart has been working and will continue 9 to be working, there is no basis to waive it. 10 There will also be an order for the 11 12 destruction of any exhibits that were seized 13 in this investigation at the expiration of the appeal period. 14 All of this will be explained to you again 15 16 by the clerk. It is very important that you remember, as your counsel pointed out, that 17 any breach of any of the conditions of the 18 19 conditional sentence order, one of the 20 possible consequences of that is that the rest 21 of the sentence gets served inside a jail. 22 And I can tell you, it would of course depend 23 on the circumstances and the explanations for the breach, but people who are bound by a 24 conditional sentence order are on very very 25

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thin ice if they breach some of the

1	THE	ACCUSED: (Af	firmative nod).	
2	THE	COURT: All	right. Is there	
3		anything that I have overlooked or that I have		
4		not made clear?		
5	MR.	GILL: Not	from my perspective,	
6		thank you.		
7	MR.	GODFREY: Nei	ther am I, thank you.	
8	THE	COURT: Mr.	Taggart, I will say	
9		again you are very very fortunate to have		
10		people that support you. I see a lot of		
11		people come to court being sentenced without		
12		any support. And there are also many people		
13		who don't have the chance of having grown up		
14		in a loving, supportive environment. So you		
15		have a lot going for you so don't waste it. I		
16		really really hope I never see you again in a		
17		courtroom. It would	very disappointing and I	
18		am sure it would be crushing for those people		
19		who are here today supporting you. But I do		
20		wish you luck. We will close court.		
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22			tified to be a true and curate transcript pursuant	
23		to	Rules 723 and 724 of the preme Court Rules,	
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