IN THE SUPREME COURT OF THE NORTHWEST TERRITORIES IN THE MATTER OF:

THE MUNICIPAL CORPORATION OF THE CITY OF YELLOWKNIFE

- and -

YELLOWKNIFE INN LTD.



RESPONDENT

Transcript of a Ruling on an Appeal heard before Justice R.P. Foisy, in Yellowknife, in the Northwest Territories, on the 21st day of February, A.D. 2000.

APPEARANCES:

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MS. E. HELLINGA:

MR. J. BRYDON:

On behalf of the Appellant

On behalf of the Respondent

THE COURT:

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This is an appeal from a decision of the Assessment Appeal Tribunal of the Northwest Territories whereby the Tribunal held that certain equipment in the Yellowknife Inn Ltd. should be

hotel building itself.

In this case the decision of the Tribunal is not protected by a privative clause, but rather there is a right of appeal under Section 69(2) of the Property Assessment and Taxation Act, R.S.N.W.T. 1988, c. P-10, as amended. This section states in part:

assessed and depreciated at a different rate than the

There is an appeal on the grounds that the Tribunal has made an error of law on the face of the record of proceedings conducted by the Tribunal.

The error of law alleged by the appellant, The Municipal Corporation of the City of Yellowknife, is that the Tribunal erred in holding that certain pieces of equipment installed within the hotel do not constitute improvements within the definition of "improvement" as defined in Section 2(c) of this Act.

Section 2(c) defines an improvement as "any machinery, equipment, appliance or other thing forming an integral part of any activity on or use of the land..." The pieces of equipment in question here are sprinklers, air conditioner units, elevators, and food and liquor processing equipment.

At first blush, the appellant's position would seem to have some strength. It would seem that the equipment is indeed an improvement as defined.

However, the matter does not end there. Section 11(b) of the Act provides:

Where the regulations do not provide for the manner in which, or the method by which, an assessed value is to be given to

(b) an improvement, the assessor shall assess the improvement in a manner that to the assessor appears fair, having regard to any similar improvements in the same vicinity.

Thus, assuming that the equipment in question constitutes an improvement, unless the regulations provide for the manner in which, or the method by which, an assessed value is to be given, there is a discretion in the assessor which same discretion is given to the Tribunal via Sections 45(2)(g) and 66(1)(b) of the Act, provided that regard is had to similar improvements in the same vicinity.

While the Tribunal had before it assessments from other Northwest Territories and Nunavut establishments, it did not, it appears, have evidence of other assessments of similar improvements in Yellowknife (for example, the Explorer Hotel) or in the vicinity of Yellowknife. Error here does not result automatically because of the lack of evidence of similar improvements in the vicinity. It would be

up to the appellant to provide such evidence.

The appellant points to the Property Assessment Regulations, R.R.N.W.T. 1990, c. P-7, as amended, and argues that Regulation 10(4) incorporates Schedule 1 of the Alberta Assessment Manual and thus provides the manner or method of assessment referred to in Section 11 of the Act.

Regulation 10(4) reads as follows:

Sections 1.200.035 to 1.200.037, 1.200.040, 1.200.045, 1.200.061 and 1.200.080 to 1.200.097 of Alberta Schedule 1 must be used as a guide in determining the amount of depreciation attributable to normal physical deterioration and normal functional obsolescence.

Firstly, it must be noted that the Alberta
Assessment Manual, specifically those sections
referred to in subsection (4), were not before the
Tribunal and thus do not form a part of the record.
Neither was the manual presented to me. In any event,
counsel agree that I cannot take judicial notice of
this manual, nor would it be admissible before me at
this stage of the proceedings.

Secondly, by way of obiter only, if this manual did form part of the record, it would show, I am advised by counsel, that certain businesses and/or manufacturers have had their equipment specifically assessed and depreciated separately and differently than the building. It appears that hotels are not

included in this list. Thus it is argued by implication, the equipment in a hotel, so long as it is an improvement, cannot be assessed, valued and taxed separately from the building.

On the wording of Section 11 of the Act, I am not certain that a separate assessment of hotel equipment results in an automatic error of law. The Alberta Manual must be used as a "guide", but does not seem to be binding in every particular on the assessor or the Tribunal. At least an argument could be made that the discretion found in Section 11 is not eliminated by the use of the word "guide" in the manual. However, that remains to be decided on another day and I do not purport to do so here.

In this case and on this record, I cannot say that the Tribunal erred in law. Accordingly, the appeal must be dismissed.

On the question of costs, I am not satisfied that costs ought to be awarded on a solicitor/client basis as sought. Costs are awarded to the respondent on a party/party basis to be calculated in accordance with Column 5.

Unless there is anything else, we'll adjourn.

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3	the Rules of Court
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