CR02742 and CR02833

## IN THE SUPREME COURT OF THE NORTHWEST TERRITORIES IN THE MATTER OF:

## HER MAJESTY THE QUEEN

- and 
J

I

AND IN THE MATTER OF:

HER MAJESTY THE QUEEN

- and -

L I.

Transcript of Decision delivered by The Honourable Mr. Justice J.Z. Vertes sitting at Iqaluit in the Northwest Territories, on Thursday, September 21, A.D. 1995.

## APPEARANCES:

Mr. M. Chandler: For the Crown

Mr. D. Brice-Bennett: For the Accused, Joanasie Illauq

Ms. S. Cooper: For the Accused, Limikie Illauq

1 THE COURT: With respect to the application in the

I. matters, the issue on this application is the appropriate location for the trial of each accused.

The two accused are awaiting jury trials on charges of sexual assault. The complainants are the step-daughter and sister of the accused persons. The charges relate to incidents that allegedly occurred over a span of many years. The alleged incidents took place in Clyde River. Both accused reside there. One of the complainants still resides there, while the other complainant has recently moved to Iqaluit.

The question of venue was first raised by me during a pre-trial conference. Information conveyed to me by the sheriff indicated there were limited facilities for holding jury trials at Clyde River. The hall where the trial would be held does not have facilities for a jury room. The school is not available. I am personally aware that the Court has encountered difficulties in the past few years in arranging jury trials in that community.

Clyde River is an Inuit community of 565 people of whom approximately half are under the age of 19 (therefore unavailable for jury duty). Evidence was presented that a large number of people in the community are related in some way to the accused and complainants (one item of evidence suggests it may be as many as 200 people). The defence has brought a

formal application to change the venue of these trials on the ground of potential partiality. They seek to have the trial held in another community, but a similar one - that is to say one that is demographically and culturally similar to Clyde River.

The Crown wishes to keep the trials in Clyde River notwithstanding the logistical difficulties. There is strong evidence that the complainants are in need of the psychological support of friends and family. If the trials are to be moved, then the Crown says they should be moved to Iqaluit, a relatively large centre where adequate support services are available for the complainants.

The parties do not disagree on the relevant principles.

While the Northwest Territories is not divided into judicial districts, so technically there are not the same venue considerations as in southern jurisdictions, the operative principle is that founded on the common-law principle that the trial of a criminal offense should be held in the place where the offense occurred and tried by people from that place. There is a long historical practise in this jurisdiction of holding jury trials even in small communities regardless of whether or not adequate courtroom facilities are available. There are many good and valid reasons for this practise, all of which have been

canvassed in the numerous cases cited by counsel on this application. However, as has also been noted in many cases, the practise of holding jury trials in small communities must be realistically applied, and, in appropriate cases, the Court should and does arrange to hold a trial in another community from that where it would ordinarily be held.

In this case, leaving aside the question as to adequacy of the available facilities, I find there is good and sufficient cause to move the trial from Clyde River.

I was provided with an Affidavit from Corporal John Ennis, formerly stationed at Clyde River. I was impressed with this Affidavit since, even though it was filed by the defense, it provides information that is both in favour of and opposed to the defence position. The Affidavit reveals that, according to Corporal Ennis's informants, there is wide-spread knowledge of these allegations; that many people may have prejudged the allegations; that there may be a reluctance to convict due to the many family connections even though many people may already believe the truth of the allegations and some do want to convict; and that there may be difficulty in securing enough impartial people for two juries.

Counsel agree that the question is: Has it been made to appear that there is a fair and reasonable

probability of partiality or prejudice in Clyde River (the place where the accused, in the ordinary course of events, would stand trial)? I answer "Yes." opinion, considering the wide-spread family connections in the community and the apparent wide-spread knowledge of the allegations, there is a reasonable apprehension of a probability of partiality or prejudice. in my opinion, there is a real risk of partiality from the perspective of the Crown as well as from that of the defense. I think the broader community of the Northwest Territories, knowing all of the information placed before me, and realizing that this is a contested trial (and not some sentencing or other disposition process), would agree that the appearance of justice, if not the reality, would be compromised by holding these trials in Clyde River.

1

3

5

6

7

8

9

10

1.1

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

I also think that holding the trials in Clyde River may be, in these particular circumstances, a source of divisiveness or acrimony in the community, or at least within the large extended family of the accused and complainants. This is not to discount the very genuine, positive benefits of holding jury trials at the locality of the crime. It merely recognizes the realities of this case.

Crown counsel argued that Clyde River should not be left out of the opportunity of having local jury trials simply because of its small size and logistical

problems. I want to make it clear that it is not.

Logistical problems can be overcome. There is ample evidence, however, to convince me that the interests of justice warrant moving these particular trials to another place.

The question, therefore, is: To which place?

The Crown submits that Iqaluit would be the

appropriate place. There is ample evidence that the

complainants require support for their psychological

and physical health. Such support is available in

Iqaluit. Such services are not available elsewhere

(including Clyde River - although at least in Clyde

River the complainants have extensive family support).

Defence counsel, Mr. Brice-Bennett, submitted that while the complainants' views should be considered, they should not be decisive. I agree. But the personal circumstances of the complainants, both physical and psychological, are significant considerations. This is not a case where the complainants prefer one place over another simply out of convenience. It is a question of their mental health and ability to face the trial process. The public interest in bringing serious cases to trial warrants and mandates that any potential trauma to alleged victims in facing and going through the trial process should, where possible, be minimized.

Defence counsel urged that the trial should be

relocated to another Inuit community such as Pond Inlet or Broughton Island. The practise of this Court, noted in several cases and emphasized by defence counsel, has been to move a trial, if necessary to move it, to a community that is demographically and culturally similar to the community where the trial would ordinarily have been held. This is not a hard and fast rule as evidenced by numerous other cases. It depends on the circumstances. But generally speaking, I agree that, if possible, a trial should be held in a similar community.

Iqaluit is a community of approximately 3500 people of which two-thirds are Inuit. Experience shows that most juries in Iqaluit are racially mixed ones between Inuit and non-aboriginals. Mr. Brice-Bennett submitted that it is not just a larger community, but one of a far different character. That, I think, is an accurate observation.

The issue raised by defence counsel is really one of the "representative" nature of the jury. A jury must of course be impartial. But does it have to be representative as well? And if so, is it to be representative of the small community in which the crime occurred or the larger community of the region or perhaps the broad community of the Northwest Territories? Historically, in England, Canada and the United States, the community from which juries were

selected was the county or district which corresponded to the judicial district, not the specific village or town where the crime took place.

I know of no principle of law that requires a jury to be representative of the individual accused.

Defense counsel acknowledged that there is no
"cultural" component to this case other than the race of the individuals involved in it. There is no suggestion of racial bias or prejudice of potential juries in Iqaluit whether of one or mixed race.

In the recent case of R. v. Biddle (1995), 36 C.R. (4th) 321, several judges of the Supreme Court of Canada, albeit in obiter, commented on the representative nature of juries. And even though these comments were in obiter, obviously it would be cavalier for mere trial judges like myself to ignore them. As said in that case, representativeness is a characteristic which furthers the perception of impartiality even if not fully ensuring it. While representativeness is not an essential quality of a jury, it may be one to be sought after. However, McLachlin J. made the following comments (with which I respectfully agree):

"Gonthier J. suggested that a jury must be impartial, representative and competent. I agree that a jury must be impartial and competent. But, with respect, the law has never suggested that a jury must be representative. For hundreds of years juries in this country were composed

entirely of men. Are we to say that all these juries were for that reason partial and incompetent?

1

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

To say that a jury must be representative is to confuse the means with the end. I agree that representativeness may provide extra assurance of impartiality and competence. I would even go so far as to say it is generally a good thing. But I cannot accept that it is essential in every case, nor that its absence automatically entitles an accused person to a new trial.

To say that a jury must be representative is to set a standard impossible of achievement. The community can be divided into a hundred different groups on the basis of variance such as gender, race, class and education. every group be represented on every jury? If not, which groups are to be chosen and on what grounds? If so, how much representation is enough? Do we demand parity based on regional population figures? Or will something else suffice? see no need to start down this problematic path of the representative jury provided the impartiality and competence of the jury are assured. Representativeness may be the means to achieving this end. But it should not be elevated to the status of an absolute requirement."

There is nothing to suggest that a jury in Iqaluit would not be fair and impartial in these cases.

Furthermore, the likelihood of minimizing or preventing any possible harm to the complainants is greater in Iqaluit than in other communities in this region.

Mr. Brice-Bennett raised a warning that moving these trials to Iqaluit may be the thin edge of a wedge so as to undermine the traditional practises of this Court. I do not agree. Just as my decision to move these trials out of Clyde River must be viewed in the context of the particular circumstances evident here,

1	so should my decision to hold these trials in Iqaluit
2	be viewed.
3	The trials will therefore be held during the
4	Supreme Court jury sittings in Iqaluit commencing on
5	October 17th, 1995.
6	
7	
8	Certified correct to the best of my skill and ability.
9	
10	Sheh
11	Jane Romanowich Court Reporter
12	
13	
14	-
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	